

109TH CONGRESS  
1ST SESSION

# H. R. 1588

To improve programs for the identification and treatment of post-deployment mental health conditions, including post-traumatic stress disorder, in veterans and members of the Armed Forces, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 13, 2005

Mr. EVANS (for himself, Mr. FILNER, Mr. GUTIERREZ, Ms. CORRINE BROWN of Florida, Mr. MICHAUD, Ms. HERSETH, Mr. STRICKLAND, Ms. BERKLEY, Mr. UDALL of New Mexico, Mrs. DAVIS of California, Mr. BISHOP of Georgia, Mr. DEFazio, Mr. LYNCH, Ms. DELAURO, Mr. GRIJALVA, Mr. VAN HOLLEN, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. McDERMOTT, Mr. SCHIFF, Mr. ABERCROMBIE, Mr. CASE, Mr. McGOVERN, Mr. PETERSON of Minnesota, Mrs. JONES of Ohio, Ms. BORDALLO, Mr. ORTIZ, Mr. GEORGE MILLER of California, Mr. ANDREWS, Mr. BAIRD, Mr. KENNEDY of Rhode Island, Mr. LANGEVIN, Mr. KUCINICH, Mr. EMANUEL, and Mr. TAYLOR of Mississippi) introduced the following bill; which was referred to the Committee on Veterans' Affairs, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To improve programs for the identification and treatment of post-deployment mental health conditions, including post-traumatic stress disorder, in veterans and members of the Armed Forces, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 (a) SHORT TITLE.—This Act may be cited as the  
 3 “Comprehensive Assistance for Veterans Exposed to  
 4 Traumatic Stressors Act of 2005”.

5 (b) TABLE OF CONTENTS.—The table of contents for  
 6 this Act is as follows:

Sec. 1. Short title.

Sec. 2. Definition.

**TITLE I—VETERANS OF PAST DEPLOYMENTS**

Sec. 101. Six-year extension of eligibility for readjustment counseling services for Vietnam-era veterans.

**TITLE II—MILITARY ISSUES**

Sec. 201. Department of Veterans Affairs-Department of Defense Health Care Sharing Incentive Fund.

Sec. 202. Collection of data from pre- and post-deployment health assessments.

Sec. 203. Preventative maintenance post-deployment intervention.

**TITLE III—PREVENTION, EARLY DETECTION, AND TREATMENT FOR RETURNING TROOPS**

Sec. 301. Study to identify factors that decrease the likelihood of the development of chronic PTSD despite combat exposure.

Sec. 302. Extension of period of enhanced eligibility for VA health services for veterans who served in combat theaters of operations.

Sec. 303. Demonstration project to station Department of Veterans Affairs psychologists and psychiatrists at major demobilization sites and military treatment facilities.

Sec. 304. Model programs for post-deployment mental health practice.

Sec. 305. Performance measures for Department of Veterans Affairs health care administrators.

**TITLE IV—DEPARTMENT OF DEFENSE/DEPARTMENT OF VETERANS AFFAIRS COUNCIL ON POST-DEPLOYMENT MENTAL HEALTH**

Sec. 401. Establishment of Council.

Sec. 402. Duties of Council.

**TITLE V—CAPACITY BUILDING IN DEPARTMENT OF VETERANS AFFAIRS**

Sec. 501. Plan for expansion of Department of Veterans Affairs system to expand access to specialized PTSD care.

Sec. 502. Additional Department of Veterans Affairs resources.

**TITLE VI—FAMILY THERAPY**

Sec. 601. Eligibility for family counseling and bereavement counseling.

#### TITLE VII—EDUCATIONAL INITIATIVES

Sec. 701. Training program for health-care providers.

Sec. 702. Curriculum and protocols for cross-training of Department of Veterans Affairs clinicians.

Sec. 703. Publication of state-of-the-art post-deployment mental health problems diagnosis and treatment.

Sec. 704. Protocols for pain management for PTSD and war-related pain.

Sec. 705. Protocols for treatment of substance use disorders.

Sec. 706. Protocols for diagnosis of post-traumatic stress disorder.

#### TITLE VIII—NATIONAL STEERING COMMITTEE ON PTSD EDUCATION

Sec. 801. National steering committee.

Sec. 802. Funding support for National Center for PTSD.

Sec. 803. Continuing education to mental health providers.

Sec. 804. Web-based curriculum to sponsor clinician training initiatives.

#### TITLE IX—BENEFITS

Sec. 901. Identification of deficiencies in PTSD disability examinations.

Sec. 902. Criteria for determining medical conditions associated with PTSD.

#### TITLE X—PUBLIC AWARENESS

Sec. 1001. Public awareness program.

Sec. 1002. Web site and materials for general campaign of awareness of PTSD.

### 1 **SEC. 2. DEFINITION.**

2       In this Act, the term “PTSD” means post-traumatic  
3 stress disorder.

## 4       **TITLE I—VETERANS OF PAST** 5       **DEPLOYMENTS**

### 6 **SEC. 101. SIX-YEAR EXTENSION OF ELIGIBILITY FOR READ-** 7       **JUSTMENT COUNSELING SERVICES FOR** 8       **VIETNAM-ERA VETERANS.**

9       Section 1712A(a)(1)(B)(ii) of title 38, United States  
10 Code, is amended by striking “January 1, 2004” and in-  
11 serting “January 1, 2010”.

1       **TITLE II—MILITARY ISSUES**

2       **SEC. 201. DEPARTMENT OF VETERANS AFFAIRS-DEPART-**  
3                       **MENT OF DEFENSE HEALTH CARE SHARING**  
4                       **INCENTIVE FUND.**

5           (a) IN GENERAL.—The Secretary of Veterans Affairs  
6 and the Secretary of Defense shall jointly take such steps  
7 as necessary to implement the proposal of the Center for  
8 the Study of Traumatic Stress at the Uniformed Services  
9 University of the Health Sciences for a Department of  
10 Veterans Affairs-Department of Defense Health Care  
11 Sharing Incentive Fund.

12          (b) TELECOMMUNICATIONS SUPPORT.—As part of  
13 the implementation of the proposal referred to in sub-  
14 section (a), the two Secretaries shall provide for a system  
15 of telecommunications to support the following:

16               (1) Continuing education and support for front-  
17 line (forward-deployed) providers of health-care serv-  
18 ices.

19               (2) Enhanced treatment capacity for addressing  
20 acute episodes of PTSD and other mental health  
21 disorders in combat theaters, including—

22                       (A) real-time access to clinical specialty  
23 support;

1 (B) web-based information on state-of-the-  
2 art protocols for the treatment and diagnosis of  
3 PTSD and other mental health disorders; and  
4 (C) educational programs concerning  
5 PTSD and other mental health disorders com-  
6 monly associated with deployment.

7 **SEC. 202. COLLECTION OF DATA FROM PRE- AND POST-DE-**  
8 **PLOYMENT HEALTH ASSESSMENTS.**

9 (a) DATA COLLECTION.—The Secretary of Defense  
10 shall take appropriate steps to assist the Secretary of Vet-  
11 erans Affairs with the collection of data from pre- and  
12 post-deployment health assessments of members of the  
13 Armed Forces that may be relevant for identification and  
14 treatment by the Secretary of Veterans Affairs of PTSD  
15 and other post-deployment mental health issues. The Sec-  
16 retary of Defense may provide such information in aggre-  
17 gate, unidentified format and may provide such informa-  
18 tion on a monthly basis or on such other schedule as the  
19 two Secretaries may agree to.

20 (b) CONSENT FORMS.—The Secretary of Defense  
21 shall develop forms for use in obtaining the written con-  
22 sent of members of the Armed Forces to allow the Depart-  
23 ment of Veterans Affairs to collect data contained on pre-  
24 deployment and post-deployment health assessment forms  
25 with relevant treatment information concerning PTSD

1 and other mental health problems that may be associated  
2 with combat stress or readjustment to civilian life from  
3 those members of the Armed Forces to be discharged or  
4 demobilized within 90 days. Such consent forms shall be  
5 developed and made available for use by members of the  
6 Armed Forces covered by the preceding sentence not later  
7 than 60 days after the date of the enactment of this Act.

8 (c) IDENTIFICATION OF SUBSTANCE USE DIS-  
9 ORDERS.—The Secretary of Defense shall include in pre-  
10 deployment and post-deployment health assessments ques-  
11 tions to assist in identification of existing or potential sub-  
12 stance use disorders among members of the Armed  
13 Forces.

14 **SEC. 203. PREVENTATIVE MAINTENANCE POST-DEPLOY-**  
15 **MENT INTERVENTION.**

16 (a) IN GENERAL.—The Secretary of Veterans Affairs  
17 shall conduct routine preventative maintenance interven-  
18 tion for all members of the Armed Forces returning from  
19 deployment in a combat theater. Such intervention shall  
20 be conducted between 90 and 180 days after such mem-  
21 bers return from such deployment.

22 (b) PERSONNEL.—For purposes of such intervention,  
23 the Secretary of Veterans Affairs may use—

24 (1) staff of the Department of Veterans Affairs,  
25 including readjustment counseling staff; and

1           (2) persons trained by the Department of Vet-  
2       erans Affairs, including volunteers from military  
3       unit associations, veteran service organizations, or  
4       other nonprofit organizations.

5       (c) SIZE.—Such intervention shall be conducted with  
6       no more than six returning servicemembers at a time.

7       (d) PURPOSE.—The purpose of such intervention  
8       shall be the following:

9           (1) To identify and distinguish symptoms of  
10       “common” acute stress reactions from those of  
11       chronic and severe post-traumatic stress disorder.

12          (2) To discuss concerns of combat personnel  
13       and those expressed by their family members.

14          (3) To refer returning servicemembers to ap-  
15       propriate services, as necessary.

16          (4) To disseminate educational materials about  
17       post-deployment mental health issues, including  
18       PTSD to servicemembers.

19          (5) To provide follow-up educational materials  
20       by mail to family members.

21          (6) To provide information concerning home-  
22       lessness, including risk factors, awareness assess-  
23       ment, and contact information for preventative as-  
24       sistance associated with homelessness.

1 (e) VA PARTICIPATION IN ADDITIONAL DEMOBILIZA-  
 2 TION ACTIVITIES.—The Secretary of Defense shall provide  
 3 for the Secretary of Veterans Affairs to participate in ad-  
 4 ditional demobilization activities, including the Transi-  
 5 tional Assistance Program, that are conducted within the  
 6 Department of Defense for the purposes specified in sub-  
 7 section (d).

8 **TITLE III—PREVENTION, EARLY**  
 9 **DETECTION, AND TREAT-**  
 10 **MENT FOR RETURNING**  
 11 **TROOPS**

12 **SEC. 301. STUDY TO IDENTIFY FACTORS THAT DECREASE**  
 13 **THE LIKELIHOOD OF THE DEVELOPMENT OF**  
 14 **CHRONIC PTSD DESPITE COMBAT EXPOSURE.**

15 (a) STUDY.—The Secretary of Veterans Affairs shall  
 16 provide for a study, to be conducted by an entity other  
 17 than the Department of Veterans Affairs and the Depart-  
 18 ment of Defense, to identify factors that decrease the like-  
 19 lihood of the development of chronic post-traumatic stress  
 20 disorder (PTSD) in servicemembers and veterans who  
 21 have had combat exposure, including exposure to guerilla  
 22 warfare.

23 (b) REPORT.—The Secretary shall provide for the en-  
 24 tity conducting the study under subsection (a) to submit  
 25 a report on the results of the study to the Secretary and



1 the Congress not later than one year after the date of the  
2 enactment of this Act.

3 **SEC. 302. EXTENSION OF PERIOD OF ENHANCED ELIGI-**  
4 **BILITY FOR VA HEALTH SERVICES FOR VET-**  
5 **ERANS WHO SERVED IN COMBAT THEATERS**  
6 **OF OPERATIONS.**

7 Section 1710(e)(3)(C) of title 38, United States  
8 Code, is amended by striking “2 years” and inserting “five  
9 years”.

10 **SEC. 303. DEMONSTRATION PROJECT TO STATION DEPART-**  
11 **MENT OF VETERANS AFFAIRS PSYCHOLO-**  
12 **GISTS AND PSYCHIATRISTS AT MAJOR DEMO-**  
13 **BILIZATION SITES AND MILITARY TREAT-**  
14 **MENT FACILITIES.**

15 (a) DEMONSTRATION PROJECT.—The Secretary of  
16 Defense and the Secretary of Veterans Affairs shall jointly  
17 provide for the conduct of a demonstration project under  
18 which Department of Veterans Affairs psychologists and  
19 psychiatrists are stationed at major demobilization sites  
20 and military treatment facilities.

21 (b) PURPOSE.—The purposes of the demonstration  
22 project shall be as follows:

- 23 (1) Identify, on an aggregate level, need for  
24 mental health services among active-duty, Reserve,  
25 and National Guard members.

1           (2) Provide such services or refer members for  
2       necessary services.

3           (3) Advise servicemembers of the need for con-  
4       tinuous services.

5           (4) Identify the obstacles servicemembers have  
6       in seeking appropriate mental health care.

7       (c) FUNDING.—There is authorized to be appro-  
8       priated such sums as may be necessary for each of fiscal  
9       years 2006, 2007, and 2008 for the conduct of the dem-  
10      onstration project. Amounts for the conduct of the project  
11      shall be provided equally by the Secretary of Veterans Af-  
12      fairs and the Secretary of Defense.

13       (d) ELIGIBILITY CRITERIA.—Based on the results of  
14      the demonstration project, the Secretaries shall identify  
15      appropriate eligibility criteria for programs to best re-  
16      spond to the needs of veterans, servicemembers, and their  
17      families for post-deployment mental health services. The  
18      criteria identified shall be included in the report under  
19      subsection (e).

20       (e) REPORT.—The Secretary of Veterans Affairs  
21      shall submit to the Committees on Veterans' Affairs of  
22      the Senate and House of Representatives a report pro-  
23      viding the results of the demonstration project. The report  
24      shall be submitted not later than 18 months after the date  
25      of the enactment of this Act.

1 **SEC. 304. MODEL PROGRAMS FOR POST-DEPLOYMENT MEN-**  
2 **TAL HEALTH PRACTICE.**

3 (a) MODEL PROGRAMS.—The Secretary of Veterans  
4 Affairs, in consultation with the Secretary of Defense,  
5 shall develop model programs to respond to a variety of  
6 mental health disorders prevalent among veterans of serv-  
7 ice in Operation Iraqi Freedom and Operation Enduring  
8 Freedom. The program shall be implemented at three sites  
9 selected by the Secretary, of which—

10 (1) at least one site shall assign case managers  
11 to veterans receiving care under such program; and

12 (2) at least one site shall use an integrated  
13 mental health and primary care model for post-de-  
14 ployment mental health practice.

15 (b) PURPOSE.—The purpose of the model program  
16 shall be as follows:

17 (1) Development of training protocols for in-  
18 volved clinicians.

19 (2) Identification of medical conditions which  
20 may be associated with post-deployment mental  
21 health problems including PTSD.

22 (3) Identification of “best practices” for treat-  
23 ment of post-deployment mental health problems in-  
24 cluding PTSD.

25 (4) Dissemination of results to the Veterans  
26 Health Administration and the Veterans Benefits

1 Administration of the Department of Veterans Af-  
2 fairs.

3 (c) AUTHORIZATION.—There is authorized to be ap-  
4 propriated for the purposes of subsection (a) the amount  
5 of \$5,000,000 for each of fiscal years 2006, 2007, and  
6 2008.

7 **SEC. 305. PERFORMANCE MEASURES FOR DEPARTMENT OF**  
8 **VETERANS AFFAIRS HEALTH CARE ADMINIS-**  
9 **TRATORS.**

10 (a) PERFORMANCE MEASURES.—The Secretary of  
11 Defense and the Secretary of Veterans Affairs, acting  
12 through the Department of Defense/Department of Vet-  
13 erans Affairs Council on Post-Deployment Mental Health  
14 established under section 401, shall develop performance  
15 measures for Department of Veterans Affairs regional  
16 health-care directors (referred to as VISN directors) and  
17 Department of Defense TRICARE regional managers to  
18 ensure the appropriate deployment of resources to imple-  
19 ment the treatment protocols referred to as “Iraq War  
20 Clinical Practice Guidelines”.

21 (b) USE OF PERFORMANCE MEASURES.—The per-  
22 formance measures under subsection (a) shall be designed  
23 to assess—

1 (1) access and availability of PTSD treatment  
2 for servicemembers returned from deployment in a  
3 combat theater; and

4 (2) implementation of protocols referred to in  
5 subsection (a).

6 **TITLE IV—DEPARTMENT OF DE-**  
7 **FENSE/DEPARTMENT OF VET-**  
8 **ERANS AFFAIRS COUNCIL ON**  
9 **POST-DEPLOYMENT MENTAL**  
10 **HEALTH**

11 **SEC. 401. ESTABLISHMENT OF COUNCIL.**

12 The Secretary of Defense and the Secretary of Vet-  
13 erans Affairs shall jointly establish a council to be known  
14 as the Department of Defense/Department of Veterans Af-  
15 fairs Council on Post-Deployment Mental Health. The  
16 council shall be composed of leadership of the two depart-  
17 ments in the areas of mental health, PTSD, substance  
18 abuse, and military sexual trauma. The council shall be  
19 established not later than 120 days after the date of the  
20 enactment of this Act.

21 **SEC. 402. DUTIES OF COUNCIL.**

22 (a) DUTIES.—The Department of Defense/Depart-  
23 ment of Veterans Affairs Council on Post-Deployment  
24 Mental Health shall have the following duties:

1           (1) Review of the continuum of care between  
2           the Department of Defense and the Department of  
3           Veterans Affairs for mental health, PTSD, sub-  
4           stance abuse, and military sexual trauma.

5           (2) Identification of gaps in the treatment capa-  
6           bility of the health-care systems of the Department  
7           of Defense and Department of Veterans Affairs for  
8           mental health, PTSD, substance abuse, and military  
9           sexual trauma and expected gaps in such continuum,  
10          with emphasis on access to services in rural areas,  
11          to meet the expected demand from current users and  
12          servicemembers returning from Operation Iraqi  
13          Freedom and Operation Enduring Freedom and  
14          other deployments.

15          (3) Promotion, within both systems, of an edu-  
16          cational program to implement the jointly developed  
17          Iraq War Clinical Practice Guidelines.

18          (4) Development of outcome monitors and qual-  
19          ity improvement instruments to ensure that internal  
20          policy regarding PTSD is implemented (including  
21          TRICARE and VISN directors' performance meas-  
22          ures under section 307).

23          (5) Recommendation of policies to reduce the  
24          stigma associated with the seeking of mental health

1 care by active-duty, Reserve, and National Guard  
2 members.

3 (6) Identification of the highest post-deploy-  
4 ment mental health research priorities for the two  
5 departments.

6 (7) Communications to inform active-duty  
7 servicemembers and veterans of matters relating to  
8 PTSD.

9 (b) ANNUAL MEETING WITH STAKEHOLDERS.—The  
10 Council shall meet at least annually with stakeholder  
11 groups comprised of veterans, veterans service organiza-  
12 tions, and family members of veterans receiving care from  
13 the Department of Veterans Affairs mental health pro-  
14 grams, and mental health associations.

15 (c) REPORT.—The Council shall prepare a report  
16 based on the reviews under paragraphs (1) and (2) of sub-  
17 section (a) to identify the necessary resources to create  
18 or enhance PTSD treatment capabilities. The report shall  
19 be made available to the Secretary of both Departments  
20 for comment. The Secretaries shall indicate recommenda-  
21 tions in which they concur or disagree and include specific  
22 plans for implementation of any recommendations accept-  
23 ed. The report, with the comments and recommendations  
24 of the two Secretaries shall be submitted to the Commit-  
25 tees on Veterans' Affairs and the Committees on Armed

1 Services of the Senate and House of Representatives not  
2 later than one year after the date of the enactment of this  
3 Act. The report shall include priority listing of sites which  
4 require investments according to the greatest perceived  
5 need for PTSD services.

6 **TITLE V—CAPACITY BUILDING**  
7 **IN DEPARTMENT OF VET-**  
8 **ERANS AFFAIRS**

9 **SEC. 501. PLAN FOR EXPANSION OF DEPARTMENT OF VET-**  
10 **ERANS AFFAIRS SYSTEM TO EXPAND ACCESS**  
11 **TO SPECIALIZED PTSD CARE.**

12 (a) DEVELOPMENT OF PLAN.—Based upon the re-  
13 port under section 402(b), the Secretary of Veterans Af-  
14 fairs shall develop a plan for the Department of Veterans  
15 Affairs to expand access to specialized PTSD care  
16 through—

17 (1) Readjustment Counseling Service centers  
18 operated under section 1712A of title 38, United  
19 States Code;

20 (2) community-based outpatient clinics; and

21 (3) telemedicine.

22 (b) INSPECTOR GENERAL INVESTIGATION.—The In-  
23 spector General of the Department of Veterans Affairs  
24 shall investigate specialized programs of the Department



1 of Veterans Affairs for the treatment of post-traumatic  
2 stress disorder in order to determine—

- 3 (1) the current workloads of those programs;
- 4 (2) staff associated with each of those pro-  
5 grams;
- 6 (3) funds obligated for those programs; and
- 7 (4) any waiting times associated with those pro-  
8 grams.

9 (c) REPORT.—The Inspector General shall submit to  
10 the Committees on Veterans' Affairs of the Senate and  
11 House of Representatives a report containing the Inspec-  
12 tor General's findings under subsection (b), together with  
13 an assessment of the ability of the Department of Vet-  
14 erans Affairs to address such findings, along with rec-  
15 ommendations for accommodating—

- 16 (1) the current workload of the Department in  
17 specialized treatment program;
- 18 (2) 102 percent of the current workload of the  
19 Department; and
- 20 (3) 110 percent of the current workload of the  
21 Department.

1 **SEC. 502. ADDITIONAL DEPARTMENT OF VETERANS AF-**  
2 **FAIRS RESOURCES.**

3 In order to improve access to mental health services,  
4 the Secretary of Veterans Affairs shall provide the fol-  
5 lowing:

6 (1) 100 additional full-time equivalent employ-  
7 ees to Readjustment Counseling Service outstations.

8 (2) A PTSD clinical team at every medical cen-  
9 ter of the Veterans Health Administration.

10 (3) A family therapist at each Vet Center under  
11 section 1712A of title 38, United States Code.

12 (4) A PTSD coordinator in each regional net-  
13 work referred to as a Veterans Integrated Service  
14 Network (VISN ) whose duties shall include—

15 (A) development of plans for meeting  
16 PTSD and other post-deployment mental health  
17 treatment needs consistent with the report  
18 under section 402(b);

19 (B) assurance of implementation of clinical  
20 practice guidelines throughout the VISN;

21 (C) liaison among all health-care sites in  
22 the VISN and the Department Central Office  
23 on matters relating to PTSD.

24 (5) A PTSD coordinator in each regional office  
25 of the Readjustment Counseling Service whose du-  
26 ties shall include liaison with regional office staff

1 and medical centers for veterans seeking service-con-  
2 nection for PTSD.

3 **TITLE VI—FAMILY THERAPY**

4 **SEC. 601. ELIGIBILITY FOR FAMILY COUNSELING AND BE-**  
5 **REAVEMENT COUNSELING.**

6 (a) COUNSELING FOR FAMILY MEMBERS OF VET-  
7 ERANS BEING TREATED FOR SERVICE-CONNECTED DIS-  
8 ABILITIES.—Section 1782(a) of title 38, United States  
9 Code, is amended by adding at the end the following new  
10 sentence: “In addition, the Secretary shall provide to an  
11 individual described in subsection (c) such professional  
12 counseling and mental health services as are necessary as  
13 a consequence of a disability of a veteran described in the  
14 preceding sentence. Counseling and mental health services  
15 under the preceding sentence shall be provided (if so re-  
16 quested by the individual) for a period of two years from  
17 the date on which the individual first receives such coun-  
18 seling or mental health services under the preceding sen-  
19 tence.”.

20 (b) BEREAVEMENT COUNSELING.—Section 1783 of  
21 such title is amended—

22 (1) by striking “may provide” in subsections (a)  
23 and (b) and inserting “shall, upon request, provide”;  
24 and

1           (2) by adding at the end the following new sub-  
2       section:

3       “(d) DURATION OF COUNSELING.—Counseling under  
4 subsection (a) or with respect to the death of a veteran  
5 or under subsection (b) with respect to the death of a  
6 member who dies in the active military, naval, or air serv-  
7 ice shall be provided to an individual eligible for such  
8 counseling (if so requested by that individual) for a period  
9 of two years from the date on which the individual first  
10 receives counseling under this section with respect to that  
11 death.”.

12           **TITLE VII—EDUCATIONAL**  
13                           **INITIATIVES**

14       **SEC. 701. TRAINING PROGRAM FOR HEALTH-CARE PRO-**  
15                           **VIDERS.**

16       The Secretary of Veterans Affairs and the Secretary  
17 of Defense shall jointly develop a broad training program  
18 for all health-care providers in the Department of Vet-  
19 erans Affairs and the Department of Defense to famil-  
20 iarize those providers with mental health-care issues that  
21 are likely to arise among persons deployed to combat thea-  
22 ters during the five years after such a deployment.

1 **SEC. 702. CURRICULUM AND PROTOCOLS FOR CROSS-**  
2 **TRAINING OF DEPARTMENT OF VETERANS**  
3 **AFFAIRS CLINICIANS.**

4 The Secretary of Veterans Affairs shall develop a cur-  
5 riculum and required protocols for cross-training to allow  
6 the following clinicians of the Department of Veterans Af-  
7 fairs to screen for post-deployment mental health prob-  
8 lems, including PTSD, and, as appropriate, provide infor-  
9 mation and appropriate referral to—

- 10 (1) primary care providers;
- 11 (2) practitioners assigned as Gulf War points-  
12 of-contact; and
- 13 (3) clinicians assigned as case managers.

14 **SEC. 703. PUBLICATION OF STATE-OF-THE-ART POST-DE-**  
15 **PLOYMENT MENTAL HEALTH PROBLEMS DI-**  
16 **AGNOSIS AND TREATMENT.**

17 The Secretary of Veterans Affairs and the Secretary  
18 of Defense shall jointly develop a plan for the production  
19 and dissemination of publications to advise clinicians on  
20 state-of-the-art diagnosis and treatment of PTSD and  
21 other mental health disorders experienced after deploy-  
22 ment, including any medical conditions associated with  
23 such disorders.

1 **SEC. 704. PROTOCOLS FOR PAIN MANAGEMENT FOR PTSD**  
2 **AND WAR-RELATED PAIN.**

3 The Secretary of Veterans Affairs and the Secretary  
4 of Defense shall jointly develop protocols for pain manage-  
5 ment for PTSD and war-related pain.

6 **SEC. 705. PROTOCOLS FOR TREATMENT OF SUBSTANCE**  
7 **USE DISORDERS.**

8 The Secretary of Defense shall develop appropriate  
9 substance use disorder treatment protocols for assistance  
10 in combat areas of operations and on return to the United  
11 States.

12 **SEC. 706. PROTOCOLS FOR DIAGNOSIS OF POST-TRAU-**  
13 **MATIC STRESS DISORDER.**

14 (a) FINDINGS.—The Congress finds as follows:

15 (1) The symptoms of post-traumatic stress dis-  
16 order are often similar to those of traumatic brain  
17 injury and some neurological disorders.

18 (2) Some veterans with PTSD have co-  
19 morbidities that may mask or compound the symp-  
20 toms associated with PTSD.

21 (3) Correct diagnosis of PTSD and other dis-  
22 orders is critical to effective treatment of those dis-  
23 orders.

24 (b) CLINICAL PRACTICE GUIDELINES.—The Sec-  
25 retary of Veterans Affairs shall develop clinical practice  
26 guidelines to ensure that clinicians are able to effectively

1 distinguish between diagnoses with similar symptoms that  
2 may manifest as post-traumatic stress disorder.

3 **TITLE VIII—NATIONAL STEER-**  
4 **ING COMMITTEE ON PTSD**  
5 **EDUCATION**

6 **SEC. 801. NATIONAL STEERING COMMITTEE.**

7 (a) ESTABLISHMENT.—There is a National Steering  
8 Committee on PTSD Education, to be appointed by the  
9 joint council established under section 401. The committee  
10 shall be comprised of mental health and other health pro-  
11 fessionals and health educators involved in the care of vet-  
12 erans of a deployment to a theater of combat on or after  
13 the date of the enactment of this Act.

14 (b) PURPOSE.—The committee shall review training  
15 protocols for health-care providers and plans for dissemi-  
16 nation of educational materials to veterans, their families,  
17 and other relevant parties and shall identify the resources  
18 available to provide for those purposes.

19 (c) MEETINGS.—The committee shall meet at least  
20 once annually.

21 **SEC. 802. FUNDING SUPPORT FOR NATIONAL CENTER FOR**  
22 **PTSD.**

23 There is authorized to be appropriated to the Sec-  
24 retary of Veterans Affairs for the National Center for  
25 PTSD to assist in carrying out a joint educational initia-

1 tive with the Uniformed Services University of the Health  
 2 Sciences the amount of \$5,000,000 for each of fiscal years  
 3 2005 through 2014.

4 **SEC. 803. CONTINUING EDUCATION TO MENTAL HEALTH**  
 5 **PROVIDERS.**

6 The National Steering Committee established under  
 7 section 801 shall provide continuing education to mental  
 8 health providers in the Department of Veterans Affairs  
 9 and the Department of Defense.

10 **SEC. 804. WEB-BASED CURRICULUM TO SPONSOR CLINI-**  
 11 **CIAN TRAINING INITIATIVES.**

12 The National Steering Committee established under  
 13 section 801 shall develop a Web-based curriculum to spon-  
 14 sor clinician training initiatives.

15 **TITLE IX—BENEFITS**

16 **SEC. 901. IDENTIFICATION OF DEFICIENCIES IN PTSD DIS-**  
 17 **ABILITY EXAMINATIONS.**

18 (a) EVALUATION OF ADJUDICATION OF CLAIMS.—  
 19 The Secretary of Veterans Affairs, in consultation with the  
 20 National Center for PTSD, shall obtain an evaluation of  
 21 the quality and consistency of adjudication of claims for  
 22 PTSD, including the adequacy of service-connected com-  
 23 pensation examinations for rating purposes and the extent  
 24 to which veterans who are service-connected for PTSD are  
 25 actually employed and employable.



1       (b) REPORT.—Not later than 12 months after the  
2 date of the enactment of this Act, the Secretary shall sub-  
3 mit to the Committees on Veterans Affairs of the Senate  
4 and House of Representatives a report that includes the  
5 following information and recommendations:

6           (1) The types of evidence sufficient to confirm  
7 combat experience for veterans filing claims for  
8 PTSD based on combat.

9           (2) The policies and procedures used to obtain  
10 confirmation of a stressor, including documentation  
11 of service in combat for claims based on PTSD.

12          (3) Based on a representative national sample,  
13 the number and percentage of veterans for each pe-  
14 riod of war whose claims for PTSD have been de-  
15 nied based upon the lack of a credible stressor.

16          (4) Based on a representative national sample,  
17 the number and percentage of veterans for each pe-  
18 riod of war whose claims for PTSD have been de-  
19 nied based upon the lack of a diagnosis of PTSD.

20          (5) Based on a representative national sample,  
21 the number and percentage of veterans for each pe-  
22 riod of war whose claims for PTSD have been grant-  
23 ed and the rating which was initially awarded for  
24 that claim.

1           (6) The number of initial and subsequent  
2       claims and average time to process claims for PTSD  
3       which have been granted (including the rating as-  
4       signed and any determination as to employability)  
5       and denied for each regional office for a consecutive  
6       six month period.

7           (7) The number and percentage of initial claims  
8       for PTSD selected from a representative national  
9       sample during a consecutive six month period which  
10      had a compensation and pension examination con-  
11      ducted in compliance with best practices for PTSD  
12      examinations.

13          (8) The number and percentage of examina-  
14      tions selected from a representative national sample  
15      during a consecutive six month period in which the  
16      compensation and pension examinations for PTSD  
17      were judged to be inadequate.

18          (9) The number and percentage of claims for  
19      PTSD selected from a representative national sam-  
20      ple during that consecutive six month period for  
21      which the examination was returned as inadequate.

22          (10) The maximum, minimum and average time  
23      based upon a representative national sample allo-  
24      cated for completion of an initial compensation and  
25      pension examination for PTSD.

1           (11) An assessment comparing the employment  
2           of veterans rated for psychiatric impairments with  
3           similar ratings based upon physical impairments in-  
4           cluding, the number of veterans in each sample who  
5           are employed on a full time or part time basis, the  
6           average time such veterans have been unemployed  
7           and a comparison of the amount of work lost from  
8           employment due to disability and the average earn-  
9           ings of veterans in each group.

10          (12) Taking into account criteria such as the  
11          information in the Dictionary of Occupational Titles  
12          (DOT), including its companion publication, the Se-  
13          lected Characteristics of Occupations Defined in the  
14          Revised Dictionary of Occupational Titles (SCO),  
15          published by the Department of Labor, examples of  
16          the types of employment that an average veteran  
17          rated at 30 percent, at 50 percent, and at 70 per-  
18          cent disabled for PTSD can be expected to obtain  
19          and retain.

20          (13) The number of claims for PTSD appealed  
21          to the Board of Veterans Appeals during fiscal year  
22          2005, including the specific issue appealed (service-  
23          connection, effective date, rating) and the results of  
24          such appeals (affirmed, denied, remanded, other dis-  
25          position).

1           (14) Recommendations for improving the accu-  
 2           racy and consistency of PTSD examinations, claim  
 3           development and decisions.

4           (15) Barriers to successful employment for vet-  
 5           erans who have been service-connected for PTSD.

6           (16) Recommendations for removing barriers to  
 7           employment for veterans who have been service-con-  
 8           nected for PTSD.

9           (17) Recommendations for legislative changes  
 10          which could improve the potential for vocational re-  
 11          habilitation and employment of persons service-con-  
 12          nected for PTSD.

13 **SEC. 902. CRITERIA FOR DETERMINING MEDICAL CONDI-**  
 14 **TIONS ASSOCIATED WITH PTSD.**

15          The Secretary of Veterans Affairs shall develop—

16           (1) criteria for determining those medical condi-  
 17          tions that are as likely as not to be associated with  
 18          PTSD; and

19           (2) standards for determining when secondary  
 20          service-connection should be granted for those condi-  
 21          tions.

22 **TITLE X—PUBLIC AWARENESS**

23 **SEC. 1001. PUBLIC AWARENESS PROGRAM.**

24          The Secretary of Veterans Affairs shall conduct an  
 25          aggressive, comprehensive outreach program to enhance

1 the awareness of veterans, and the public in general, of  
2 the symptoms of PTSD and of the services available for  
3 veterans with those symptoms. The Secretary of Defense  
4 shall provide the Secretary of Veterans Affairs with such  
5 assistance as may be required for the purposes of such  
6 program. To the extent practicable, the program shall be  
7 conducted through the joint council established under sec-  
8 tion 401.

9 **SEC. 1002. WEB SITE AND MATERIALS FOR GENERAL CAM-**  
10 **PAIGN OF AWARENESS OF PTSD.**

11 As part of the program under this title, the Secretary  
12 of Veterans Affairs shall develop and continually update  
13 a Web site and materials, including pamphlets, news re-  
14 leases, fact sheets, and other materials, for the purposes  
15 of a general campaign of awareness of post-traumatic  
16 stress disorder.

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